KANSAS BOARD OF REGENTS

Agenda Call
Fiscal Affairs and Audit Standing Committee
12:15 pm, Tuesday, September 2, 2025
Link to Zoom Meeting or
Meeting ID: 816 0220 2173
Passcode: 742 902

AGENDA ITEMS FOR SEPTEMBER 2025 BOARD MEETING

CONSENT AGENDA

1. **Act on Request to Approve Program Statement for Tomanek Hall Air Conditioning Improvements – FHSU Chad Bristow**

Fort Hays State University (FHSU) requests approval to accept the program statement for the Tomanek Hall Chiller Replacement project. This project will provide for the replacement of the original 1995 mechanical chiller and associated equipment. Cooling systems serving the data center located on first floor will also be replaced. The new cooling system will be designed to utilize underground thermal ice storage components, which will allow the University to take further advantage of lower cost energy produced by the University's wind generation system, during the overnight hours. The total estimated project cost is $4,420,000. The University's allocation from the Fiscal Year 2026 and 2027 Kansas Campus Restoration Funds and University Tuition Interest Earnings will be utilized to fund this project. No financing is planned for the completion of this project.

Program statement is attached (Attachment A).

2. **Act on Request to Approve Program Statement for Crossland College of Technology Diesel and Heavy Equipment (DHE) and Hybrid Electric Vehicle (HEV) Facility – PSU**

Pittsburg State University requests approval to accept the program statement to construct the Crossland College of Technology DHE & HEV Facility to serve the School of Automotive and Engineering Technology's Diesel and Heavy Equipment and Hybrid Electric Vehicle degree and certificate programs.

The new facility is a national model for the central role public universities play in maintaining critical infrastructure. This facility's offering of adaptable laboratory bays provides students access to hands-on training for diesel heavy engines, hybrid electric vehicles, electric power generators, and automotive components of varying scales. In addition to the new laboratory spaces, the project entails a new entry lobby and display area that organizes the smaller lab bays of Hybrid Electrical Vehicle to the east and the remaining larger bays to the west. Included in the project are vehicle and construction storage along the north to address existing visual and safety concerns adjacent to the Crossland Technology Center and hike-bike trail.

The project proposes a full buildout of approximately 39,100 gross square feet that can be completed in two phases or at once for a total projected cost of $26,941,200.

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The project will be funded with a combination of grant and donor gift funding. PSU will fund operations and maintenance costs for the new facility with tuition and donor gift funds. The initial phase of construction is anticipated to begin in July 2026 and be complete by the beginning of the 2027 fall semester.

PSU anticipates requesting approval to utilize the Construction Manager at Risk delivery method for projects funded with non-state money authorized by the State Educational Institution Project Delivery Construction Procurement Act in K.S.A 76-7,131.

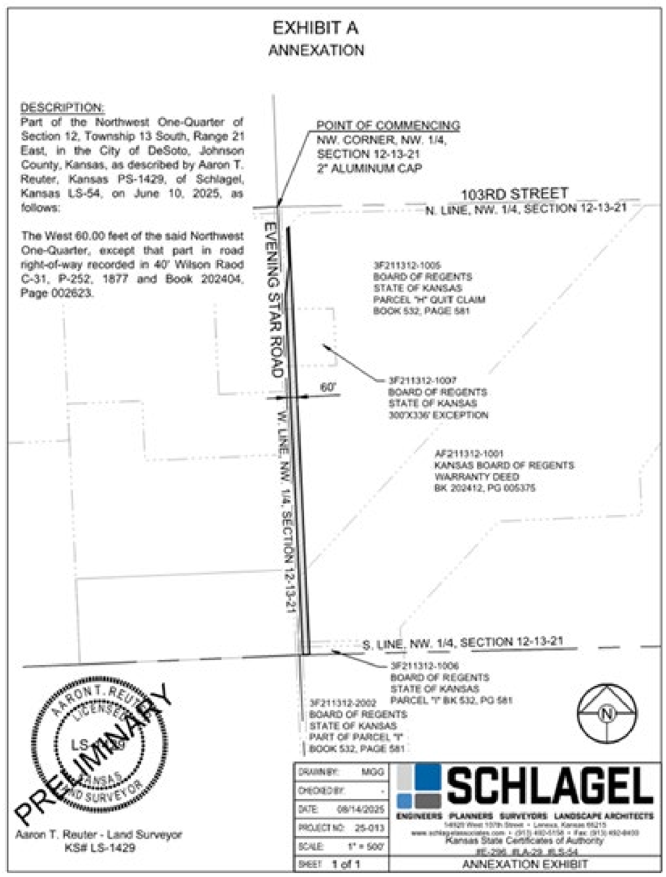
Board staff requests that the Board delegate to the Director of Facilities, in consultation with the Board President and CEO, authority to appoint individuals to serve on a state educational institution procurement committee, as authorized by K.S.A. 76-7, 131(b) to consider that request.

Program statement is attached (Attachment B).

3. Act on Request to Consent to Annexation – KU Chad Bristow

It has been requested that the Kansas Board of Regents execute a consent to allow a portion of certain land it owns in Johnson County, Kansas be annexed into the City of De Soto. Generally described, the portion is the west sixty feet of several parcels that abut Evening Star Road as depicted in the map below. The purpose of the annexation is to create a benefit district to serve as the financing mechanism to facilitate road improvements on a portion of Evening Star Road. Easements for the road right of way, drainage and temporary construction have already been granted in connection with this project. Geiger Ready-Mix plans to construct a concrete plant on the west side of the road to efficiently construct more development at Astra Enterprise Park, the former site of the Sunflower Army Ammunition Plant. The redevelopment is intended to benefit the community, the State, and is likely to increase the value of the property.

Board staff have reviewed the request and recommends consent for annexation be granted and that the Board chair be authorized to execute the document granting consent.



4. Act on Request to Raze Student Center and Amend the FY 2026 Capital Improvement Plan, and Approve Program Statement for Olathe Pavilion and Student Center Demolition – KUMC Chad Bristow

The University of Kansas Medical Center (KUMC) requests approval to raze the Student Center building, state building #68300-00014, and amend the Fiscal Year 2026 capital improvement project plan to include razing the Olathe Pavilion, state building #68300-00016, and the Student Center into one demolition project. Due to the configuration of utilities that serve the buildings it makes the most sense to demolish both buildings together as one project. The Board approved KUMC's request to raze the Olathe Pavilion at the January 2025 meeting and allocated approximately $2.24 million of the FY 2025 facilities capital renewal initiative funds for the project. The estimated total project cost for the entire project is expected to not exceed $7.1 million. The project is scheduled to be complete in 2027 and will be funded with a combination of state demolition funds and other university funds yet to be determined. KUMC also requests acceptance of the program statement for the entire scope of work and intends to promptly select a consultant to provide design services for the project utilizing the standard state procurement process.

The Student Center is a six-story building on the south side of the KUMC campus in Kansas City, Kansas with an underground level and 61,551 gross square feet, built in 1954. It is primarily used as an administration building with some smaller dry research labs. The Student Center building has outdated and failing mechanical, electrical, plumbing, and fire alarm infrastructure. When the building was originally constructed, building codes did not require the installation of a fire sprinkler system which now presents a hazard risk for the university. Over the past few years, the campus facilities team has worked diligently to maintain the aging infrastructure; however, the Student Center is past its useful life and not a reasonable candidate for the significant investment that is required to return it to good working order. Utilities to the building are served through the Delp F Pavillion and will be disconnected prior to demolition of the Student Center. KUMC is developing a plan to relocate all current occupants to other campus buildings.

The Student Center building currently has an estimated deferred maintenance backlog of over $14.5 million. It also has a facility condition index (FCI) rating of 0.58, or a letter grade of D. Student Center has no listed historical status or designations. Olathe Pavilion is a three-story building on the south side of the KUMC campus in Kansas City, Kansas with an underground level and 54,934 gross square feet, built in 1957. It is primarily used as an administration building with some smaller dry research labs and an outpatient methadone clinic that is operated by The University of Kansas Health System's (UKHS) Psychiatry and Behavioral Sciences Department. The Olathe Pavilion building currently has an estimated deferred maintenance backlog of over $15.4 million. It also has a facility condition index (FCI) rating of 0.67, or a letter grade of F. Olathe Pavilion has no listed historical status or designations. All hazardous material will be abated from both the Student Center and Olathe Pavilion before the buildings are demolished

Program statement is attached (Attachment C).

5. Act on Request to Raze Shellenberger Hall and Feed Technology Building – KSU
Chad Bristow

Kansas State University (KSU) requests approval to raze Shellenberger Hall, state building #36700-00080, and the Feed Technology building, state building #36700-00029, on the Manhattan campus. The Feed Technology building was constructed in 1956 and Shellenberger Hall was constructed in 1960. Since then, the buildings have served as the home of the Department of Grain Science and Industry. With the department's planned transition to the newly constructed Global Center for Grain and Food Innovation, the buildings are no longer required for academic or research use. Additionally, both buildings are no longer viable as academic facilities due to severe aging of building systems, structural inefficiencies and high ongoing maintenance costs. Shellenberger Hall has a facilities condition index (FCI) rating of 0.67, or a letter grade of F. Feed Technology has a facilities condition index (FCI) rating of 0.61, or a letter grade of F. The structures have no known environmental issues. Following demolition, spaces will be returned to green space. Timing of demolition will be after the completion of the Global Center for Grain and Food Innovation and as funds are available. The estimated cost of demolition is $4.6 million and will be funded from the University's allocation from the Kansas Campus Restoration Act, which in this case will not require a match.

Program statement is attached (Attachment D).

6. **Act on Request to Amend the FY 2026 Capital Improvement Plan and Approve Program Statement for Anderson Hall Exterior Restoration – KSU Chad Bristow**

Kansas State University (KSU) requests approval to amend the Fiscal Year 2026 capital improvement project plan, revise project name, and acceptance of program statement for the Anderson Hall Exterior Restoration project. Anderson Hall was constructed in three main phases between 1879 and 1884. It serves as the main administrative building on the Manhattan campus, housing the offices of the President, Provost, Executive Vice President for External Engagement, Vice President for Administration and Finance and Vice President for Academic Success and Student Affairs. Anderson Hall also currently serves as home to the Wildcat One Stop, which provides a centralized hub for essential student enrollment services. While several additions, renovations, alterations and repairs have been completed over the years, a major comprehensive exterior restoration project has never been completed.

The exterior restoration project will comprehensively address the building masonry, including mortar joint raking and pointing and replacing or stabilizing damaged and separating stones. Additionally, all wood windows will be replaced with historic replica aluminum frame windows as approved by the State Historic Preservation Office in a recent window replacement pilot project. Wood cornices on the building will be replaced with metal formed cornices that match the original wood ornamental profiles. Other improvements will include adding a new accessible entrance to the first floor of the building and repairing or replacing existing concrete stairs. The exterior restoration scope will be coordinated with the State Historic Preservation Office.

The total estimated project cost is $42 million and will be funded with a combination of the University's Kansas Campus Restoration Act allocation and private gifts.

Program statement is attached (Attachment E).

7. **Act on Request to Amend the FY 2026 Capital Improvement Plan and Approve Program Statement for Justin Hall Roof Replacement – KSU Chad Bristow**

Kansas State University requests approval to amend the Fiscal Year 2026 capital improvement project plan to include the Justin Hall Roof Replacement project, as well as acceptance of the program statement. Justin Hall was constructed in 1960, and two major reroofing projects were done in 1985 and 1997. Since then, only minor repairs in various locations of the roof have been made. Deferred maintenance on Justin Hall currently totals $38.7 million. Replacement of the existing roof, which has reached its end of projected lifespan, will help reduce the overall deferred maintenance of the building.

The total estimated project cost of the entire 53,906 square foot roof is $4.7 million funded with Educational Building Fund revenue. Currently, funds are available for the design phase. After design and construction costs are finalized, and as funds are available, bidding and construction of the roof replacement will be executed by need and priority in a phased approach. The university is considering combining the reroofing project with the Justin Hall interior renovations project under a single contract. This would create efficiencies but is dependent on the amount of available funding at the time of execution.

Program statement is attached (Attachment F).

8. **Act on Request to Amend the FY 2026 Capital Improvement Plan and Approve Program Statement for Justin Hall Applied Learning Lab Renovation – KSU Chad Bristow**

Kansas State University requests approval to amend the Fiscal Year 2026 capital improvement project plan and acceptance of the program statement for renovations to Justin Hall. Originally built in 1960, Justin Hall, which houses the College of Health and Human Sciences, received a major addition in 2010 to expand conferencing and mentoring space, improve lecture facilities and provide modern technology resources. Most of the original building, however, has undergone only minor renovations, leaving much of the infrastructure unchanged for 65 years.

The approximately 3,400 square foot renovation will provide applied learning labs in support of the kinesiology, nutrition, aging and child development programs. This will include a multifunctional and multipurpose applied learning lab, a dedicated lactation room, locker rooms with showers and an equipment storage room. Additional renovations will include stairwell modernization, restroom upgrades and mechanical improvements as part of an initial phase to replace the building's outdated HVAC system.

The total estimated project cost is $10 million and will be funded with a combination of the University's allocation from the Kansas Campus Restoration Act, university funds and private gifts.

Program statement is attached (Attachment G).

9. Act on Request to Amend the FY 2026 Capital Improvement Plan and Approve Program Statement for Wildcat One Stop Project – KSU Chad Bristow

Kansas State University requests approval to amend the Fiscal Year 2026 capital improvement project plan and acceptance of the program statement for the Wildcat One Stop renovation and expansion in south Kedzie Hall. Kansas State is committed to ensuring all students have the resources, support and connection needed to thrive. As part of this commitment, the University created the Wildcat One Stop, a centralized hub designed to streamline access to essential university services such as financial aid, student records, admissions, cashiering and veterans' affairs. An improved location for the Wildcat One Stop is desired to consolidate service points into a single location to better serve students.

The renovation of Kedzie Hall will not only expand the Wildcat One Stop concept in the heart of campus but will also be an opportunity to increase overall building utilization and address deferred maintenance items. The project will renovate three levels, totaling approximately 24,000 square feet and encompassing the entire south portion of Kedzie Hall, and will include a 7,200 square foot addition to accommodate new entrances and program areas. Renovations will provide spaces for students to easily access information and services in addition to creating new modern work areas for staff. Renovations include reconfiguring the majority of the three levels of Kedzie Hall with updated finishes, lighting, ceilings, a new elevator, an open and visible entrance lobby and stairs, new restrooms and building support spaces. Renovations are expected to eliminate approximately $2 million in deferred maintenance at Kedzie Hall.

The current total estimated project cost has increased from $16.2 million to $20 million due to project planning and scope of work development and will be funded with a combination of the University's allocation from the Kansas Campus Restoration Act, university funds and private gifts.

Program statement is attached (Attachment H).

10. Act on Request to Amend the FY 2026 Capital Improvement Plan and Approve Program Statement for Seaton Hall Project – KSU Chad Bristow

Kansas State University (KSU) requests approval to amend the Fiscal Year 2026 capital improvement project plan and acceptance of the program statement for the Seaton Central Architecture, Planning and Design Interiors Program Renovations project. The 12,146 square foot project will consist of targeted renovations in the central portion of Seaton Hall that address key program needs and deferred maintenance goals. The renovation will include the majority of the first floor of Seaton Hall and a design lab space on the level below. Renovations will create the multi-purpose Applied Design Lab, which will provide much needed space for large courses to conduct hands-on activities, house the college's materials lab and interior design's accreditation-required materials collection, and include integrated lighting lab equipment. Main entry and public space improvements will enhance the connectivity between spaces within the building. The project will also add a 40-seat classroom and two general-purpose design lab spaces. Building entries will be upgraded to improve student safety and building security. Deferred maintenance and system upgrades will be made to expand power and data availability, upgrade lighting and improve ventilation.

Renovation of Seaton Hall room #057, a heavily utilized 250-seat general use classroom, has been paired with the other renovations in the building to maximize economies of scale. Renovations to this space will focus on upgrades to enhance the learning environment, including ADA and code compliance, updated finishes, new furniture, improved lighting and acoustics and updated technology.

The current total estimated project cost is $7.5 million and will be funded through a combination of the University's allocation from the Kansas Campus Restoration Act, university funds and private gifts.

Program statement is attached (Attachment I).

11. Act on Kansas Comprehensive Grant Program Distributions Elaine Frisbie

The Board of Regents administers the Kansas Comprehensive Grant Program (KCG) with an annual appropriation from the State General Fund. The 2023 Legislature provided a $35.3 million appropriation for FY 2024 that required participating institutions to match the appropriation on a $1 to $1 basis. Based on match reporting certified by the participating institutions, it is recommended that $170,911 in KCG funding be reallocated from the three institutions that did not meet the FY 2024 match requirement to the other participating institutions for FY 2026 on a proportional basis and in accordance with the requirement that 50 percent of the monies be allocated to the private nonprofit institutions and 50 percent to the public universities. The reallocation impacts the institutions' allocations in the only FY 2026.

Draft issue paper is attached (Attachment J).

5. Act on Annual Budget for Wichita State University Mill Levy — WSU Elaine Frisbie

Since WSU's affiliation as a state institution in 1964, the City of Wichita has levied 1.5 mills on all taxable property. The levy was extended to all taxable property within Sedgwick County beginning in 1988. Although the funds are under the control of the nine-member WSU Board of Trustees, state law provides that the Trustees may expend funds only with the approval of the Kansas Board of Regents.

Draft issue paper is attached (Attachment K).

6. Receive Information on Distribution of FY 2026 State Appropriations for Community Colleges – System Elaine Frisbie

The Legislature finalized its State General Fund appropriations for FY 2026 in 2025 Senate Bill 125. Provisions attached to two of the Board of Regents' FY 2026 appropriations required the Board of Regents to first gather information on the amount of cash reserves at the 19 community colleges as of June 30, 2025, to determine the colleges' eligibility for the state aid. The community colleges each certified their estimated cash reserves in July and the Board of Regents has certified the amounts to the Director of Accounts & Reports, as required by the legislation. The 18 eligible colleges have each received their FY 2026 state aid. Johnson County Community College was the only college to have cash on hand more than six months and found not eligible for the state aid. Once audited financial statements are received by the Board Office for FY 2025, colleges' eligibility for the state aid will be verified.

Draft issue paper is attached (Attachment L).

7. Act on Request to Appoint Members to the EPSCoR Program Review Committee

The Guidelines for Coordination, Oversight, and Fiscal Management of the Experimental Program to Stimulate Competitive Research (EPSCoR), were approved in June 2011 and include the requirement to appoint a committee to review proposals for state funding. Staff requests the Board appoint one new member and reappoint two members to the EPSCoR Program Review Committee. One last vacancy remains and efforts to identify someone are underway.

Request to Appoint New Member
Wolfram Zueckert, Ph.D.
Professor, Microbiology, Molecular Genetics and Immunology
The University of Kansas School of Medicine

Request to Appoint Members to a Second Term

Randy Gorton, P.E., PTOE
Vice President, Public Works Services
BHC

Sam V. Kaplan, Ph. D.
Chief Operating Officer
Pinnacle Technology

8. Act on Proposed Amendment to MOU between Kansas State University and the Kansas State University Employees Association, Local 6400 (KSUEA) Representing Eligible Maintenance and Service Employees – KSU John Yeary

Kansas State University requests that the Board of Regents approve a Memorandum of Agreement Addendum between the parties. Kansas State University and KSUEA are parties to an existing Memorandum of Agreement. Article 44 of the Memorandum of Agreement provides that the parties agree to reopen the agreement on an annual basis for the purpose of meeting and conferring about wages. KSU and KSUEA met on July 15, 2025, and reached tentative agreement. That tentative agreement is now before the Board for consideration.

Board staff have reviewed the proposed amendments for compliance with Board policy as well as state and federal law. Staff recommends approval of the Amendments and granting the Chair authority to execute the amendments to the Agreement.

Draft issue paper is attached (Attachment M).

9. Act on Proposed Amendments to MOU between Pittsburg State University and Pittsburg State University/Kansas National Education Association (KNEA) – PSU John Yeary

Pittsburg State University (PSU) requests that the Kansas Board of Regents approve and execute Amendments to the Memorandum of Agreement between PSU, the Kansas Board of Regents, and the PSU chapter of the Kansas National Education Association for FY 2026. The proposed changes to the existing Agreement are to the salaries, duration, and articles.

Board staff have reviewed the proposed amendments for compliance with Board policy as well as state and federal law. Staff recommends approval of the Amendments and granting the Chair authority to execute the amendments to the Agreement.

Draft issue paper is attached (Attachment N).

DISCUSSION AGENDA

1. Act on Board's Unified State Appropriations Request Elaine Frisbie

A statutory responsibility of the Kansas Board of Regents is to develop and submit to the Governor and Legislature a unified request for state appropriations for all postsecondary education, in accordance with the state budget process. The Board will approve the Board's unified FY 2027 state appropriations request at the September meeting.

The issue paper will be provided in advance of the Board meeting.

2. Act on Distribution of FY 2026 Appropriations for Technical Education (Excel in Career Technical Education Initiative and AO-K Proviso) Elaine Frisbie

The Excel in CTE Initiative provides state-financed college tuition for high school students in postsecondary technical education courses. A proviso was applied to the appropriation requiring payments for this program to be made to the institutions within 60 days of classes starting, which for Fall 2025 is October 10th.

The same process as has been observed the past few years is suggested for FY 2026. The data collection for the public institutions of higher education to submit their enrollment data was open between July 1st and August 22nd. Each college president has until September 5th to certify their college's data. Once every college has submitted, Board staff will perform the cost model calculations and present the distributions to the Postsecondary Technical Education Authority (TEA) on September 11th and to the Board of Regents at the September meeting.

The issue paper will be provided in advance of the Board meeting.

3. Discuss and Act on Board Policy Amendments – System Chad Bristow

The issue paper will be provided in advance of the Board meeting.

4. Receive Kansas Campus Restoration Act (KCRA) Plans from State Universities – System State University CFO's

As required by K.S.A. 76-7,153 et seq., the state universities have developed and submitted their FY 2026 – FY 2031 plans for Board approval. The Board initially approved allocation of the FY 2026 KCRA funds at the December 2024 meeting contingent upon the assessment of each university's multi-year project plan. The 2025 Legislature reduced the planned amount of state funding to be provided for the first year of the six-year Act and directed the Board to prorate the reduction across the institutions. The Board approved a reduced allocation to the state universities at the May 2025 meeting. Staff recommends approval of the university plans as submitted and for future allocation of KCRA funds to utilize the same formula used to allocate the Educational Building Fund.

The campus plans will be summarized in an issue paper with each university presenting briefly to the Board in the afternoon meeting.

4. Act on Kansas State University Master Plan President Linton

Kansas State University requests approval of the 2025 Campus Master Plans. Board policy requires each state university to maintain a Campus Master Plan that documents concepts and guiding principles for future land use and development of campus facilities and infrastructure in support of the institution's mission and strategic plan. Each state university submits a new Campus Master Plan at least once every ten years for Board review and approval. Representatives from Kansas State University will present their campus master plan.

The University's master plan will be provided to Regents in advance of the meeting.

Fiscal Affairs & Audit Standing Committee Agenda
Wednesday, September 17, 2025
10:15 am – 11:15 am
Board of Regents' Board Room

I. Old Business

A. Approve minutes of prior committee meeting

B. Follow up on questions raised during agenda call

II. New Business

A. Receive External Management Review for Fort Hays State University
Mike Lowry, Senior Vice President, Allen Gibbs & Houlik

B. Adopt Committee Organization, Agenda and Work Plan

C. Receive Overview of FY 2026 Board of Regents Office Budget (**FAA 26-01)**
Becky Pottebaum, KBOR Director for Finance & Administration

D. Receive KBOR Internal Audit for Alumni Account
Becky Pottebaum, KBOR Director for Finance & Administration

E. Review Board Agenda Items under Fiscal Affairs

F. Monitor Progress on Kansas Campus Restoration Act (**FAA 26-08** standing item)

G. Review Audit Findings (**FAA 26-09** standing item)

H. Other Committee Business

III. Other Committee Items of Consideration

Upcoming Committee Meetings:
November 4 – 12:15pm, Virtual Agenda Planning Conference Call
November 19 – 10:15 am Virtual Committee Meeting